OFFICIAL

Thanks. Attached are the updated TPs released last night.

Good Morning

May we request a copy of the latest Myanmar TPs ahead of our ADMM+ meeting today?

Also FYI, latest developments on the EWG on CT:
- Russia objected to the amendments to the June record calling on Myanmar to cease violence suggested Myanmar’s be removed on procedural grounds
- Myanmar brought forward its to day 1 immediately after opening remarks

Talking Points Issued or updated by DFAT in the past 24 hours

Myanmar Crisis v80
Solomon Islands - civil unrest v36
READ-OUT – AUSTRALIAN REPRESENTATION AT 11TH ASEAN DEFENCE MINISTERS MEETING-PLUS EXPERT WORKING GROUP ON COUNTER TERRORISM – 29-30 JUN 21
Myanmar gave speeches about the threats of international terrorism in Southeast Asia and the cooperation of regional countries to combat terrorist groups. During these speeches, Myanmar linked their current domestic situation (military coup) to CT efforts.

Closing remarks and next ADMM+ EWG on CT

- As co-chairs, Russia and Myanmar concluded the EWG by thanking all participants for virtually attending the EWG and re-emphasised a desire to return to physical face-to-face meetings as soon as COVID19 situation improves.
- Myanmar announced that it is planning to host the 12th ADMM+ EWG on CT in Nay Pyi Taw in Myanmar, during the period 20-23 Dec 21, and invited all participants to attend.
Hi

Thanks for your views and definitely share the sentiment we are in alignment on the approach, though I expect they’ll come back with further nuance on the statement.

Will keep you posted on this.

Happy to chat further via phone if you have concerns.

Regards

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On 13 Dec 2021, at 7:07 pm, [redacted] wrote:

OFFICIAL

Hi [redacted],

Thanks for your feedback and frank comments on this draft meeting report.

Felt we owed you an explanation of how we landed at the final insertion we did. As you’ll see in the record, we decided to propose the attached formulation, being consistent with our recent public and Ministerial statements on the situation in Myanmar.

We thought this was the best way to support our partners.

Either way we are preparing the statement we mentioned to be delivered by an IPDIV rep at an appropriate point of next week’s EWG meeting so we can unquestionably put these views on record. We’ll come to you with a draft soon.

[redacted]

During the meeting several ADMM-Plus Dialogue Partners repeated calls on Myanmar’s military to immediately cease violence, engage in constructive dialogue with all stakeholders, respect human rights, and release those unjustly detained, including foreigners.

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From: [redacted]
Sent: Monday, 13 December 2021 5:56 PM
To: [redacted]
Thank you for circulating the draft Report of the 11th ADMM-Plus EWG on CT, held virtually on 29-30 June 2021, and for the opportunity to provide input.

Please find attached Australia’s proposed amendments to the draft Report.

Regards,

Assistant Director ASEAN
International Policy Division | Department of Defence

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Begin forwarded message:

From: Lewis, David MR 17  
Sent: Friday, 7 January 2022 5:25 PM  
To: Subject: Fwd: CABLE - ASEAN: Defence: CT: Countering Myanmar’s post-coup narrative  
Attachments: attachment-file  
Follow Up Flag: Follow up  
Flag Status: Flagged

From: s22  
Date: 7 January 2022 at 5:20:37 pm AEDT  
Subject: CABLE - ASEAN: Defence: CT: Countering Myanmar’s post-coup narrative  
Blind-Cc:  
Reply-To: s22

CABLE - CE1010323L  
07/01/2022 05:10:29 PM  
ZE11

Title: ASEAN: Defence: CT: Countering Myanmar’s post-coup narrative

From: Canberra (CHCH/DEFENCE) Sent by: David J Lewis
Topics: INTERNATIONAL SECURITY/Defence Policy, INTERNATIONAL SECURITY/Terrorism, POLITICAL-ECONOMIC/International Organisations
Approved By: David Lewis (Defence)
Response: Routine, Information Only

Annotation:
Summary: Myanmar used its co-chair of an ASEAN defence working group on counter-terrorism to label Myanmar’s National Unity Government and its affiliates as terrorists. Together with $33(a)(ii)$ and $33(a)(iii)$, we worked $33(a)(iii)$ to reiterate our concerns regarding the situation in Myanmar $33(a)(iii)$ while protecting the integrity of the technically focused meeting $33(a)(iii)$.

Director ASEAN attended the ASEAN Defence Ministers Meeting Plus (ADMM+) Experts’ Working Group (EWG) on Counter-Terrorism from 21-22 December 2021 virtually.

2. Australia has been an active participant in all seven ADMM+ EWGs since their inception in 2011 and is the only ADMM+ country with an unbroken attendance record. $33(a)(iii)$ focused on promoting, wherever possible, practical, multilateral information exchange and cooperation between respective armed forces on shared transnational terrorist threats.
3. Since the coup in Myanmar in February 2021, Australia has continued to attend meetings of the ADMM+ EWG on CT, consistent with its status as an ASEAN-led, multilateral process and not bilateral defence engagement. In early December, including circulating a draft EWG agenda with a proposed session on ‘The Terrorist Attacks, Threatening National Security in Myanmar’ and a draft record of the June 2021 meeting which characterised the NUG and its affiliates as terrorist groups.

6. consistent with previous Australian Government statements, we expressed concern about Myanmar conflating opposition to the military coup with terrorism, reiterated our concern about attacks by Myanmar security forces, and repeated our calls on Myanmar’s military to cease violence, engage in constructive inclusive dialogue with all stakeholders and respect human rights, including through the immediate release of those unjustly detained, in line with ASEAN’s five point consensus. We also emphasised the importance of keeping the ADMM+ EWG focused on operational and technical cooperation.

Field Training Exercise (FTX) proposal

7. During planning for the Field Training Exercise (FTX) scheduled for the end of the current cycle in 2023, we suggested we see a detailed FTX proposal before providing comments.
Comment

10. We will continue to engage through the EWG carefully to protect the integrity of our approach. And we will register our position firmly at every opportunity to ensure there is no ambiguity around our approach.

11. We thank Defence teams in [REDACTED] for their input.

12. DFAT and [REDACTED] were consulted in preparation of this cable.
Dear [Name],

Ahead of our discussion on Friday, I’m writing to share with you paperwork for participation in the upcoming ADMM+ EWG on CT, to be held via VTC from 21-22 Dec, hosted by Myanmar. Attached also is the draft report from the June meeting, which you attended.

On our participation at the upcoming meeting, just wanted to flag that we are discussing internally here - and shortly with DFAT - to ensure that our engagement in this forum is consistent with our WOG (post-coup) settings with Myanmar. At this stage, we are still expecting to participate, as we did in June.

We need to work through these issues and come up with an appropriate approach. Would be very interested in your views to shape this.

I’m out of the office this afternoon but happy to discuss via phone later in the week.

Regards

[Name]
Director ASEAN
International Policy Division | Department of Defence

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Dear S22

Writing to see if you’d have time for a phone call this week to discuss our approach to the upcoming ADMM+ Expert Working Group (EWG) on Counter-Terrorism.

This is one of seven EWGs Australia supports and participates in under our ADMM+ engagement.

Typically, EWGs are quite technical, generally led from our side by different parts of the ADF.

We’d like to ensure that our engagement with this upcoming EWG is consistent with our wider WOG Myanmar settings, as well as talk through our approach to these specific issues. Penny or a Myanmar team member would also likely join us, pending timing of a call.

Thanks and look forward to hearing from you.

Regards

Director ASEAN
International Policy Division | Department of Defence

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⚠️ EXTERNAL EMAIL: Do not click any links or open any attachments unless you trust the sender and know the content is safe. ⚠️
From: s33(a)(iii), s22
Sent: Tuesday, 7 December 2021 8:26 a.m.
To: s33(a)(iii), s22
Cc: s33(a)(iii), s22
Subject: RFI: Draft Report of the 11th ADMM-Plus EWG on CT, 29-30 June 2021, VC
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Dear [Name],

Thanks again for the useful updates and prompt action last week. Could we ask that David Lewis be included in any updates on this issue henceforth?

Before considering next steps on advocacy ahead of the meeting itself. David is happy to reach out directly as needed.

Regards

[Name]

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Hi

I have not received feedback from [REDACTED] – they are engaging at the moment on this issue. I did, however, discuss the matter briefly with [REDACTED] over lunch. He immediately saw the issue, was concerned, but deferred to [REDACTED] for an answer. [REDACTED] will get back to us in due course.

In regards to [REDACTED] I think we should let their two organisations talk about the issue and form a position. [REDACTED] We might know more early next week.

Kind regards

[REDACTED]

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From: [REDACTED]
Sent: Friday, 10 December 2021 4:17 PM
To: [REDACTED]
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Many thanks, [REDACTED], for turning this around promptly and the comprehensive read out.

Interested in [REDACTED] thoughts, but I’d like to see what we get from [REDACTED]. On that note, are you comfortable with us sharing (at OFFICIAL level) the highlighted bit of your read-out below with our IPDIV counterparts in [REDACTED]

[REDACTED]

IMPORTANT: This email remains the property of the Department of Defence. Unauthorised communication and dealing with the information in the email may be a serious criminal offence. If you have received this email in error, you are requested to contact the sender and delete the email immediately.

From: [REDACTED]
Sent: Friday, 10 December 2021 3:58 PM
To: [REDACTED]
Hi [Name]

Readout TELCON (3)(ii) of 10 Dec 21 at 1045-1115

On 10 Dec 21, [Name] (3)(ii) has been briefed and provided a copy of the draft EWG CT agenda plus my readout.

Main points discussed with (3)(ii) are as follows.

//

Introductory remarks

(3)(ii)

On process

(3)(ii)

Other comments of relevance
- Recent ASEAN Army Chiefs meeting
Dear [Name],

Many thanks for following up. Attached is the agenda in question.

Day 2 – entitled ‘(Presentation on ‘The recent terrorist actions taken place in Myanmar’). I think [Name] captured our concerns and proposed approach quite well already below, but we’ll convert these into a short set of TPs and send through to you separately.

Regards,
IMPORTANT: This email remains the property of the Department of Defence. Unauthorised communication and dealing with the information in the email may be a serious criminal offence. If you have received this email in error, you are requested to contact the sender and delete the email immediately.

From: [Redacted]
Sent: Friday, 10 December 2021 11:43 AM
To: [Redacted]
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Hi [Redacted]

Noting the EWG-CT agenda and meeting timelines below, I will contact [Redacted] today.

Kind Regards,

[Redacted]

From: [Redacted]
Sent: Friday, 10 December 2021 8:35 AM
To: [Redacted]
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position
Hi  

Will work with to identify best POCs and engage. Will be back in touch shortly.

From:  
Sent: Friday, 10 December 2021 5:52 AM  
To:  
Subject: Fwd: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Hi

Could you both please inquire with the areas in to enquire:

A. What think of the agenda item? will send you the agenda and lines on the CT item of concern and why, and some standard TPs.  

B.  

Happy to discuss

Kind regards

Sent from my iPhone

Begin forwarded message:

From:  
Date: 10 December 2021 at 8:31:44 am AEDT
Hi Robin,

I will ask the DA to inquire. I am not sure how successful he might be.

Kind regards

Sent from my iPhone
Hi David

Further to our discussion this morning, we (ASEAN & SEA Mainland sections) spoke to DFAT’s Myanmar desk this afternoon.

DFAT is comfortable with the broad direction we have proposed, as you set out below. We will shortly send them our draft amendments for the June meeting record, so we can submit this ahead of the deadline for member comments (Monday). (Would you like to see this before we send it back tomorrow?)
In the meantime, we'll work on a possible statement for the meeting itself.

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From: Lewis, David MR 17
Sent: Wednesday, 8 December 2021 8:34 AM
To: 
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec – participation & position
Thanks. I agree with below. Subject to discussion with DFAT, we should:

1. Register firmly our views about the proposed text in the June 2021 record:  
   • We should do so in writing before the deadline and, if necessary, during the next EWG.

2. Join others in suggesting the session be removed from the agenda, and in doing so state our position on the coup/actions of Myanmar military.

3. Either way, we should again state our position on the coup/actions of Myanmar military clearly following the presentation – I’m happy to look over the text of an intervention, which we should also run past DFAT. Such interventions should be made by our team rather than CT subject matter experts.

Please keep me in the loop as this evolves, so we can brief up as needed. Please keep Penny copied, and have her lead on engagement with the Myanmar taskforce.

Thanks
Hi David

Just wanted to keep you in the loop on EWG on CT hosted by Myanmar, as raised this morning.
My initial view is that we should still attend, consistent with our position that this is consistent with our position that this is and I are reaching out to both DFAT, and Penny’s team to discuss further and will revert with an update.
Hi David,

Please find attached our proposed amendments to the Draft Report on the ADMM-Plus EWG on CT in June. DFAT have confirmed they are comfortable with our amendments/approach, and we expect to hear back from [33](a)(ii) by Monday (although, based on our discussion with [33](a)(iii) this afternoon, I do not anticipate they will have any concerns).

Regarding our redline of registering that ‘During the meeting several ADMM-Plus dialogue partners denounced the military coup in Myanmar and called for a cessation of violence perpetrated by the military junta against the people of Myanmar’, while [33](a)(ii) could recall this occurring, [33](a)(iii) have confirmed that they did in fact make these statements.

Once you have cleared, and pending input from [33](a)(ii), we will submit our amendments to the Draft Report ahead of the deadline for member comments (Monday).

- Attached is the readout from [33](a)(iii).
- While we have not yet heard back from [33](a)(ii) on their engagement, Ximena discussed the matter briefly with [33](a)(ii) over lunch.
He immediately saw the issue, was concerned, but deferred to [s33(a)(ii)] for an answer – which we should receive shortly.

Robin is also following up with [s33(a)(iii)] for an update on their approaches.

Regards,

Assistant Director ASEAN
International Policy Division | Department of Defence

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From: Lewis, David MR 17
Sent: Thursday, 9 December 2021 4:57 PM
To:
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec – participation & position

Thanks

All looks sensible. [s33(a)(iii)]
Look forward to hearing how you go. Please remind me next week to raise it up the line, so it’s on seniors’ radars closer to the event.

Thanks

David
Dear David

With big thanks to [redacted] for drafting and coordinating with SEA Mainland, DFAT, [redacted] and posts (and [redacted] for their advice), please find attached the draft intervention we plan to deliver at next week’s EWG on CT for your final clearance.

With apologies for the long email, a couple of important points of nuance on timing and other matters for your background below.

Timing
As discussed earlier today, unless [redacted] recommended approach is that we deliver this on Day 1 at our first opportunity to speak, which is likely to be at the open session for members to discuss current national security concerns. After [redacted] delivers his brief remarks on CT threats (also attached for reference), he’ll then segue into the issue of Myanmar conflating opposition with terrorism and then pass to me to make the intervention.

This approach will ensure we can get our position on record, as we’re not sure yet how open the discussion on day 2 will be.

Day 2 - responding if-raised to labelling NUG/opposition as terrorist groups
On day [redacted] we would also look to reiterate some of the statement’s points if provided the opportunity.

Just to note we have been exploring with DFAT, [redacted]

I’ll be on leave on Monday as you know but happy to discuss via phone or email as needed ahead of Tuesday’s meeting. (Meeting is in the afternoon, so still a bit of time to discuss on Tuesday morning also)

Regards

[redacted]

Director ASEAN
International Policy Division | Department of Defence
From: Friday, 10 December 2021 1:20 PM
Sent: Morrisby, Ximenia MS; Toledo-Ocampo, Penny MS
To:
Cc: [SEC=P]
Subject: FW: ADMM+ EWG on CT hosted by Myanmar 21 Dec [SEC=P]
Attachments: Agenda of the 12th ADMM-Plus EWG-CT Meeting.pdf

— further to our exchange with DAs this morning, for your quick action), below are proposed TPs we will share with posts. Please let me know if you have any concerns.

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From: Friday, 10 December 2021 1:06 PM
Sent: To
Subject: FW: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Hi

Please find below draft TPs and a handling note, for your review.

- Australia notes at the previous ASEAN Defence Ministers’ Meeting-Plus Experts’ Working Group on Counter Terrorism in June Myanmar made comments conflating legitimate opposition to the military coup in Myanmar with terrorism;

s33(a)(iii)
Regards,

Assistant Director ASEAN
International Policy Division | Department of Defence

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Dear all

As promised please find attached the proposed statement we intend to deliver at an appropriate point on day 1.

OFFICIAL

From:
Sent: Tuesday, 21 December 2021 1:16 PM
To:
Subject: RE: ADMM+ EWG - Australian intervention [SEC=OFFICIAL][UNCLASSIFIED]

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From: [deleted]
Date: Tuesday, 21 Dec 2021, 2:10 PM
To: [deleted]
Subject: ADMM+ EWG - Australian intervention [SEC=OFFICIAL]

Dear all

As promised please find attached the proposed statement we intend to deliver at an appropriate point on day 1.

OFFICIAL
Co-Chairs, thank you for the opportunity to speak.

Australia remains firmly committed to ASEAN’s central role addressing important regional security issues.

As other colleagues have underlined, the Experts’ Working Group provides a valuable forum to facilitate discussion, lessons learnt, cooperation, and capacity building, to tackle the challenges posed by terrorism in the region.

Australia looks forward to participating in discussions over the coming days.

However, we feel compelled to put a number of points on record at the outset:

First, as our esteemed colleagues:

- We agree today’s agenda provides ample opportunity to highlight national priorities and challenges, and would prefer to focus tomorrow’s discussions on preparation for future activities by the Experts’ Working Group.
- We further agree the Experts’ Working Group on Counter-Terrorism is not designed to address country specific issues that might be better discussed in other forums.
- [We therefore support suggestions to delete this item accordingly, in the interests of avoiding duplication.]

Second, Australia is concerned comments made by the esteemed representatives from Myanmar, including during the most recent Experts’ Working Group meeting in June, appear to conflate opposition to the military coup in Myanmar with terrorism.

We are concerned by reports of attacks by Myanmar security forces in Chin State and Northwest Myanmar.

- We urge the Myanmar security forces to exercise restraint and to refrain from any further violence.
- And we urge the military regime to engage in constructive dialogue and work towards peace.

Echoing the Joint Statement of Support for the Special Envoy of the ASEAN Chair on Myanmar, Australia remains deeply concerned about the dire situation in Myanmar, its growing toll on the people of Myanmar, and its worsening implications for regional stability.
• Recognising ASEAN’s central role in the Indo-Pacific, Australia reaffirms its strong endorsement of ASEAN’s ongoing efforts to chart a course out of the current crisis in Myanmar.
  o We are committed to supporting ASEAN’s efforts to facilitate Myanmar’s full and urgent implementation of the Five-Point Consensus decided on 24 April.
• In line with that consensus, Australia continues to call on Myanmar’s military to:
  o Immediately cease violence;
  o Engage in constructive, inclusive dialogue with all stakeholders; and
  o Facilitate safe, unimpeded access for humanitarian assistance.
• We also call for full respect for human rights, including the immediate release of those unjustly detained, including foreigners.
• And we call on Myanmar’s military to facilitate regular visits to Myanmar by the ASEAN Chair’s Special Envoy.

• Third, in light of the consistent approach we and other ADMM-Plus members have taken since February 2021, we support suggestions to amend paragraph 12 of the report from the June meeting to reflect calls by a number of Plus partners for Myanmar’s military to cease violence, engage in constructive dialogue, and release those unjustly detained.

• Australia does not make these comments lightly. We support the importance of keeping Experts’ Working Group meetings technically and operationally focused. Indeed, this is the spirit in which I make this intervention today.
  o We want to use Experts’ Working Groups to maximise fruitful discussion and the exchange of lessons learnt.
  o And we want to avoid distractions that prevent the good work these meetings do in building regional cooperation.

• Co-Chairs, thank you once again. Australia stands ready to engage constructively in our discussions.

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Dear [Name],

Hope you are well in Yangon.

As I’m sure you’re tracking, Myanmar is set to host the ADMM+ Experts’ Working Group on Counter Terrorism from 20-23 December in Nay Pyi Taw, which they co-chair with Russia. They flagged at the virtual meeting in June that they were keen for an in-person December meeting.

We’d appreciate any insights as to whether this remains their intent. Australia has never missed an ADMM+ meeting so we’ll do our utmost to participate. A virtual meeting would be ideal – we’d almost certainly not be able to send Canberra-based representation in the current climate.

If Myanmar does proceed with an in-person meeting, would you be comfortable representing? The readout from the June meeting is attached.

Best regards,

[Name]
Senior Policy Officer ASEAN
International Policy Division
Department of Defence

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From: [redacted]
Sent: Friday, 10 December 2021 3:16 PM
To: [redacted]
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec

Hi,

Many thanks for the chat yesterday, and for sending through proposed edits on the draft report.

Confirming we are comfortable with the proposed edits noting they are consistent with what was discussed yesterday.

Kind regards,

Assistant Director – Myanmar Bilateral Policy Section
Myanmar Taskforce
Department of Foreign Affairs and Trade

The Department of Foreign Affairs and Trade acknowledges the traditional owners of country throughout Australia, and their continuing connection to land, sea and community. We pay our respects to them and their cultures, and to elders past, present and emerging.
For your awareness, we are currently in the process of confirming

If you have any questions, please do not hesitate to contact me.

Regards,

Assistant Director ASEAN
International Policy Division | Department of Defence

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From: [Redacted]
Sent: Monday, 13 December 2021 5:56 PM
To: [Redacted]
Cc: Lewis, David MR 17

Dear [Redacted] and Myanmar EWG Secretariat,

Thank you for circulating the draft Report of the 11th ADMM-Plus EWG on CT, held virtually on 29-30 June 2021, and for the opportunity to provide input.

Please find attached Australia’s proposed amendments to the draft Report.

Regards,

[Redacted]

Assistant Director ASEAN
International Policy Division | Department of Defence

IMPORTANT: This email remains the property of the Department of Defence. Unauthorised communication and dealing with the information in the email may be a serious criminal offence. If you have received this email in error, you are requested to contact the sender and delete the email immediately.
Dear,

Please find below response from DFAT.

Kind regards,

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Hi

Thanks for consulting.

Regards,

From: [Redacted]
Sent: Thursday, 9 December 2021 10:15 AM
To: [Redacted]
Subject: RE: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

From: [Redacted]
Sent: Wednesday, 8 December 2021 11:41 AM
To: [Redacted]
Subject: FW: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Dear [Name],

My ASEAN team colleagues raised the below inquiry with me about [Para 15] in the ADMM plus meeting report – please see email trail below.

Just wanted to consult you on Australia’s position on the language highlighted – could achieve this, but keen to hear your thoughts.

Grateful if you can let me know if this works for you.

Kind regards,

[Name]

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From: [Name]
Sent: Wednesday, 8 December 2021 11:29 AM
To: [Name]
Subject: FW: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Hi [Name],

Thank you for your advice regarding para 15 (below) in the attached Draft Report of the 11th ADMM-Plus EWG on CT (June 2021). As discussed, grateful if you could please consult your DFAT counterparts, including whether For your awareness, we are also involving Myanmar.

[Para 15]
Thank you in advance.

Regards,

Assistant Director ASEAN
International Policy Division | Department of Defence

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From:
Sent: Wednesday, 8 December 2021 10:58 AM
To:
Subject: FW: ADMM+ EWG on CT hosted by Myanmar 21 Dec - participation & position

Hi

As discussed, attached is the draft June report. Could you follow up with relevant areas

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